

# Zelie C F Heger

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## Outline

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- Areas of practice:** Public and commercial law, including statutory interpretation, judicial and merits review, constitutional law, environment and planning law, revenue law, corporations law, equity and contract.
- Admitted to practice:** 9 April 2010
- Called to the Bar:** May 2013 (Highest Aggregate Mark in June 2012 Exams)
- Qualifications:** BA LLB (University Medal in Law and Hons I) (USYD); LLM (Cambridge)
- Employment history:** Solicitor, A/Senior Solicitor – NSW Crown Solicitor’s Office (Administrative Law Group, Constitutional and Native Title Law Group)
- Associate to the Hon. Chief Justice French AC, High Court of Australia
- Associate to the Hon. Chief Justice Black AC, Federal Court of Australia
- Lecturer in Evidence – University of Sydney, University of Technology Sydney

## Education

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- 2010 – 2011**      **Master of Law, University of Cambridge**
- Studied on a *John Monash Scholarship, Cambridge Commonwealth Trust Scholarship* and *University of Sydney Travelling Scholarship*
  - Awarded First Class grade
  - Glanville Williams Prize (best performing LLM student at Jesus College)
  - Sir Peter Gadsden Prize (best performing Australian at Jesus College)
  - Jesus College Foundation Scholarship
  - Thesis focused on statutory interpretation and the separation of powers
- 2003 – 2007**      **Bachelor of Laws, University of Sydney**
- University Medal and First Class Honours
  - Awarded various LLB prizes, including for Litigation (Evidence and Procedure), Third Year Law (Federal Constitutional Law; Law Lawyers & Justice) and International Law
  - World Champions of Jessup International Law Moot (2007) with Dillard Award for Best Memorial; and awards for Best Applicant, Respondent and Overall Memorial in the Australian Rounds
  - USYD Scholarship for Outstanding Achievement in the HSC
  - Exchange Scholarship to Universiteit Utrecht

- 2003 – 2005**                      **Bachelor of Arts (Philosophy; Government), University of Sydney**
- Emeritus Prof FA Bland Prize, John S D’Arcy Prize for Third Year Govt
  - Tish Proctor Memorial Prize, Turner Prize for First Year Govt
- 2002**                                **Higher School Certificate, Pymble Ladies’ College**
- University Admissions Index: 100.00
  - Dux of the School
  - First in State for Classical Greek; Premier’s Award for All-Round Excellence; Australian Students’ Prize

## Employment

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- 2011 – 2013**                      **NSW Crown Solicitor’s Office**
- A/ Senior Solicitor, Constitutional and Native Title Law Group
    - Drafted advices on constitutional and native title law
    - Briefed Attorney General on intervention in constitutional law cases
    - Instructed in proceedings under the *Aboriginal Land Rights Act 1983*
  - Solicitor, Administrative Law Group
    - Drafted advices on administrative law and statutory interpretation
    - Appeared as solicitor advocate in proceedings before the Administrative Decisions Tribunal and for the Attorney General in *Khoury v Mental Health Review Tribunal* (2012) 84 NSWLR 445
    - Instructed in judicial review proceedings
- 2013**                                **Casual Lecturer in Evidence, University of Sydney**
- 2012**                                **Tutor in Evidence & Criminal Procedure, University of Technology**
- 2009 – 2010**                      **Associate to the Hon Chief Justice French AC, High Court of Australia**
- 2009**                                **National Human Rights Consultation, Attorney-General’s Department**
- Engaged by the Department to assist the Brennan Committee in writing its final report to Government
- 2008 – 2009**                      **Associate to the Hon Chief Justice Black AC, Federal Court of Australia**
- 2008 – 2009**                      **Researcher, UN Guidelines on Human Trafficking**
- Assisted Dr Anne Gallagher in drafting the legal commentary to the *UN Recommended Principles and Guidelines on Human Rights and Human Trafficking*

## Selected appearances

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### Constitutional law

*Wilson v Chan & Naylor Parramatta Pty Ltd* (2020), NSWCA, Rsvd – whether matter in NCAT within s 76(ii) *Constitution* and, if so, whether NCAT has power to make costs orders – instructed by NSW Crown Solicitor’s Office – led by M G Sexton SC

*Westpac Banking Corporation v Lenthall & Ors* [2019] HCA 45, 158; [2019] FCAFC 34 – appeal from joint sitting of FCAFC and NSWCA – challenge to making of common fund orders in class actions – whether acquisition of property otherwise than on just terms or contrary to Ch III *Constitution* – instructed by Shine Lawyers – led by J Gleeson SC and W A Edwards

*Clubb v Edwards; Preston v Avery* [2019] HCA 11 – challenge to “safe access zone” legislation in Victoria and Tasmania – implied freedom of communication on government and political matters – appeared for NSW AG intervening – instructed by NSW CSO – led by J K Kirk SC

*Plaintiff M47/2018 v Minister for Home Affairs* [2019] HCA 17 – attempt to re-open *Al-Kateb v Godwin* (2004) 219 CLR 562 – construction of *Migration Act 1958* (Cth) – whether detention where no real prospect of removal in the reasonably foreseeable future contrary to Ch III *Constitution* – instructed by AGS – led by S Donaghue QC and P Herzfeld

*Work Health Authority v Outback Ballooning Pty Ltd* [2019] HCA 2 – s 109 inconsistency between Cth civil aviation law and NT work health and safety law – appeared for Cth AG intervening – instructed by AGS – led by S Donaghue QC, and leading T Wood

*DKP v Children’s Guardian* [2019] NSWCATAP 185 – whether proceedings in diversity jurisdiction, *Constitution* s. 75(iv) – whether Appeal Panel exercising judicial power – instructed by NSW CSO

*Alford v Parliamentary Joint Committee on Corporations and Financial Services* [2018] HCA 57 – application to restrain Parliamentary Joint Committee on Corporations and Financial Services from acting upon order to attend as a witness – appeared for Cth AG intervening – instructed by AGS – led by S Free SC

*Re WS (No 2)* [2017] NSWSC 475 – adoption application – inconsistency between Cth Family Law Regulations and *Adoption Act 2000* (NSW) – appeared for Cth AG, instructed by AGS

*Bell Group NV & Anor v State of Western Australia* [2016] HCA 21 – validity of WA legislation removing funds from Bell Group liquidator and vesting them in WA State authority – inconsistency with Cth Tax and Corporations legislation – instructed by AGS – led by J Gleeson SC, J Watson and M O’Meara

*Duncan v Independent Commission Against Corruption* [2015] HCA 32 – validity of NSW legislation validating various corrupt conduct findings against Cascade Coal directors – instructed by NSW Crown Solicitor’s Office – led by B Walker SC, G Watson SC and S Free

*Duncan v State of NSW; Cascade Coal Pty Ltd & Ors v State of NSW; Nucoal Resources Ltd v State of NSW* [2015] HCA 13 – validity of NSW legislation cancelling Cascade Coal exploration licences - instructed by NSW Crown Solicitor’s Office – led by M G Sexton SC and S Free

### **Administrative law / statutory construction**

*Whiteoak v State Parole Authority* [2020] NSWSC 185 – judicial review of decision of State Parole Authority – instructed by NSW CSO – led by D Kell SC

*Mahony v Dental Council of NSW* [2019] NSWSC 276 – construction of s 158/158A of Health Practitioner Regulation National Law (NSW) – instructed by NSW CSO

*Child Support Registrar v MQMV* [2019] FCA 1171 – judicial review of AAT decision confirming jurisdiction to conduct second review under s. 96A of the *AAT Act* – appeared as contradictor appointed by the Court

*Ascenio v Department of Fair Trading* [2018] NSWCATAD 136 – review of refusal to grant tattooist licence under *Tattoo Parlours Act 2012* – instructed by NSW CSO

*Banerji v Minister for Immigration and Border Protection & Ors* [2017] HCATrans 101 – application for summary dismissal – judicial review of termination of employment – instructed by Ashurst

*Duncan v Independent Commission Against Corruption* [2016] HCATrans 305 (application for special leave); [2016] NSWCA 143; [2014] NSWSC 1018 – judicial review of ICAC’s corrupt conduct findings against Cascade Coal directors – instructed by NSW CSO – led by B Walker SC/G Watson SC and S Free

*Board of Studies, Teaching & Educational Standards v Vandenborenkamp* [2016] NSWCA 268 – construction of *Education Act 1990* (NSW) – s 109 inconsistency with parenting orders made under *Family Law Act 1975* (Cth) – direct brief – led by J K Kirk SC

*Stuart v A/Deputy Secretary of Department of Justice* [2016] NSWSC 1179 – application for judicial review of declaration applying lock out laws to Sydney CBD Bar – instructed by NSW CSO

*Boele v Rinbac Pty Ltd* [2015] HCATrans 156 – application for special leave – judicial review of District Court’s decision made in exercise of appellate jurisdiction under *Consumer, Trader and Tenancy Tribunal Act 2001* (NSW) – instructed by Fox & Staniland Solicitors – led by B Walker SC

*SZTWD v Minister for Immigration and Border Protection* [2015] FCAFC 3 – application for judicial review of refusal of protection visa – pro bono direct brief

*Petch v ICAC & Minister for Local Government*, Ex tempore, 2 December 2014 – application to restrain Minister from advising Governor on Councillor Petch’s dismissal – instructed by NSW CSO

*Seven West Media Ltd v Commissioner, Australian Federal Police* [2014] FCA 263 – application for judicial review of warrants issued to Channel Seven under *Proceeds of Crime Act 2002* (Cth) in respect of interviews with Schapelle Corby – instructed by Atanaskovic Hartnell – led by A Bell SC, G Jones and D Thomas

### **Environment and planning**

*Karimbla Construction Services (NSW) Pty Ltd v Premier of NSW & Ors* [2019] NSWLEC 76 – proceedings brought by Meriton group subsidiary seeking mandamus in relation to undetermined planning proposal – application for discovery and for removal of Premier – instructed by NSW CSO – led by J K Kirk SC

*Council of the City of Ryde v State of NSW* [2019] NSWLEC 47 – validity of State environmental planning policy on low rise medium density housing – instructed by Sparke Helmore – led by J K Kirk SC

*Ku-ring-gai Council v Bunnings Properties Pty Ltd* [2019] NSWCA 28 – whether LEC’s “amber light” approach to Class 1 planning appeals permitted by statute – instructed by Allens – led by J K Kirk SC

*Randren House Pty Ltd v Water Administration Ministerial Corporation (No 4)* [2019] NSWLEC 5 – judicial review and associated claims for remediation to land – instructed by NSW CSO

*Help Save Mt Gilead Inc v Mount Gilead Pty Limited (No 4)* [2018] NSWLEC 149 – challenge to validity of local environmental plan – instructed by Addisons

*Local Democracy Inc v Minister for Local Government & Ors* [2018] NSWLEC 9 – separate question – whether applicant should be granted an extension of time to challenge proposed amalgamation of Woollahra, Waverley and Randwick Councils – instructed by NSW CSO – led by A S Bell SC

*Residents Against Intermodal Development Moorebank Incorporated v Minister for Planning* [2017] NSWLEC 115 – summary dismissal – whether plaintiff inherited objector rights under *Associations Incorporation Act 2009* – instructed by Norton Rose Fulbright – led by A S Bell SC

*Millers Point Fund Inc v Lendlease (Millers Point) Pty Ltd & Ors* [2016] NSWLEC 166 – application for judicial review of modification to concept plan and SSD consent regarding Crown’s proposed casino at Barangaroo – instructed by Clayton Utz – led by I Pike SC

*Dravin Pty Ltd v Blacktown City Council* [2017] NSWLEC 38; [2016] NSWLEC 1447 – appeal from refusal to grant modification to development consent under s 96 of *Environmental Planning and Assessment Act 1979* (NSW) – instructed by Sparke Helmore

*Community Action for Windsor Bridge Inc v Roads and Maritime Services* [2015] NSWLEC 167 – application for judicial review of approval for demolition and reconstruction of Windsor Bridge under Part 5.1 of *EP&A Act* – instructed by Dept of Planning – led by J K Kirk SC

*Darkinjung Local Aboriginal Land Council v Wuyong Coal Pty Ltd* [2014] NSWLEC 71 – statutory construction – validity State significant development application – instructed by Ashurst – led by S Free

*Northern Inland Council for the Environment Inc v Minister for Environment, Heritage and the Arts* [2013] FCA 1419; [2013] FCA 993 – application for judicial review of Maules Creek Coal Project approval under *Environment Protection and Biodiversity Conservation Act 1999* (Cth) – instructed by Ashurst – led by N Williams SC and S Free

### **Revenue law**

*Lochtenberg v Commissioner of Taxation* [2019] FCA 1167 – appeal from AAT decision – whether earnings “derived...from foreign service” within the meaning of s 23AG of ITAA 1936 – instructed by Munro Lawyers – led by M Richmond SC

*H2O Exchange Pty Ltd and Innovation and Science Australia* [2019] AATA 4195 – merits review of respondent’s decision that applicant’s activities were not “R&D activities” within the meaning of the *Income Tax Assessment Act 1997* (Cth) – instructed by HWL Ebsworth Lawyers

*Al-Jaafaria Society Inc v Chief Commissioner of State Revenue* [2017] NSWCATAD 283 – merits review of Chief Commissioner’s decision to reject application for exemption from stamp duty – appeared for Chief Commissioner – instructed by NSW CSO

*Commissioner of Taxation v Primary Health Care* [2017] FCAFC 131 – appeal from AAT decision – instructed by King & Wood Mallesons – led by M Richmond SC

*Primary Health Care Limited and Commissioner of Taxation* [2017] AATA 393 – merits review of Commissioner’s refusal to extend time for objection to notice of assessment under s 14ZX of *Taxation Administration Act 1953* (Cth) – instructed by King & Wood Mallesons – led by M Richmond SC

### **Corporations law**

*In the matter of Citadel Financial Corporation Pty Ltd* [2019] NSWSC 65 – application to set aside statutory demand for debts arising under taxation law – appeared for Deputy Commissioner of Taxation – instructed by AGS

*ASIC v Whitebox Trading Pty Ltd* [2017] FCAFC 100 – whether *Criminal Code* (Cth) applies in civil penalty proceedings under Pt 9.4B of *Corporations Act 2001* (Cth) – appointed by the Court to act as contradictor, instructed by Quinn Emanuel – led by J Gleeson SC

*Wambo Coal Pty Ltd & Anor v Sumiseki Materials Co Ltd* [2015] HCATrans 56 – application for special leave – construction of constitution, oppression – instructed by Allens – led by N C Hutley SC

### **Contract**

*Ritchie v Advanced Plumbing & Drains Pty Limited* [2019] NSWSC 1028 – application for leave to proceed against insurer under *Civil Liability (Third Party Claims Against Insurers) Act 2017* (NSW) – appeared for CGU Insurance – instructed by McCabe Curwood – led by P Greenwood SC

*Dispute between two resources companies* (2017) – arbitration before the Hon Kevin Lindgren – instructed by Piper Alderman – led by A Sullivan QC

## **Equity / trusts / property**

*White as administrator of estate of Josephine Agnes Virgona v Attorney General NSW* [2019] NSWSC 917 – charitable trusts – application for cy-près scheme – appeared for NSW AG, instructed by NSW CSO

*Morrison-Conway & Anor; Estate of the Late Judith Christine Walsh* [2018] NSWSC 685 – application for judicial advice under s. 63 of *Trustee Act 1925* – questions affecting charitable trusts – appeared for NSW AG, instructed by NSW CSO

*Woolworths Limited v About Life Pty Ltd* [2017] NSWSC 1117 – priorities dispute between Woolworths and Harris Farm regarding lease of premises at Kiaora Lane shopping centre in Double Bay – construction of right of first refusal granted to Woolworths – instructed by Corrs Chambers Westgarth – led by M J Darke SC

*Glasby & Ors as trustees of the BCS Foundation v Attorney General of NSW* [2017] NSWSC 837 – charitable trusts – application for cy-près scheme – appeared for NSW AG, instructed by NSW CSO

*Owners Corporation of SP 71623 v Waldorf Apartments Hotel The Entrance Pty Ltd* [2015] NSWSC 1658 – breach of fiduciary duties – construction of building management agreement – instructed by Paul Bard Lawyers – led by M Izzo

## **Tort**

*Kazal v Independent Commission Against Corruption* [2019] NSWSC 556 – motion for summary dismissal of proceedings claiming misfeasance in public office – appeared for ICAC – instructed by NSW CSO

*Sparks v Hobson* [2018] HCATrans 191 – application for special leave – medical negligence – application of ss. 5I and 5O of the *Civil Liability Act 2002* – instructed by Avant Law – led by J K Kirk SC, K Burke

*Wright, Glen bht James Stuart Wright v Optus Administration Pty Limited & Anor* [2017] HCATrans 159 – application for special leave – negligence – reasonable foreseeability – aggregation of corporate employees' knowledge – instructed by Firths – led by B Walker SC

*Norris v Routley* [2017] HCASL 104 (application for special leave, decided on papers); [2016] NSWCA 367; [2015] NSWSC 883; [2015] NSWSC 1875 – hearing on quantum – action under *Compensation to Relatives Act 1897* (NSW) for damages arising from death of husband due to medical negligence – instructed by Avant Law – led by J K Kirk SC

## **Criminal law / coronial inquests**

*R v Alpha Nobis FM Pty Ltd* (2019, Local Court) – sentencing hearing for breach of development consent – appeared for the Prosecutor – instructed by City of Sydney Council

*RG v The Queen* [2017] HCASL 319 (decided on papers) – application for special leave to appeal from conviction for shoot with intent to murder – instructed by Bannister Lawyers – led by B Walker SC, A Djemal

*Buckman v The Queen* [2014] HCATrans 204 – application for special leave – inconsistency between Cth and NSW drug laws – instructed by Legal Aid NSW – led by C Loukas SC, J Lucy

*Soong v Commonwealth Department of Public Prosecutions* [2014] NSWSC 1030 – appeal from Local Court conviction under *Taxation Administration Act 1953* (Cth) – instructed by Diamond Conway Lawyers – led by I Pike SC

*Inquest into the death of Hugh Lisle*, 8 May 2014 – appeared for the Lisle family – direct brief

## **Practice and procedure**

*Environmental Protection Authority v Newcastle Ports Corporation* [2019] NSWLEC 92 – application to inspect documents produced under subpoena – whether subject to privilege – instructed by EPA

*Randren House Pty Ltd v Water Administration Ministerial Corporation (No 5)* [2019] NSWLEC 63 – costs of alleged “public interest” litigation – application for indemnity costs – instructed by NSW CSO

*Kazal v Independent Commission Against Corruption* [2018] NSWSC 1370 – motion to set aside notice to produce issued by plaintiff in misfeasance in public office proceedings – instructed by NSW CSO

*Pacific Equity Partners Pty Ltd v Kerwick* [2017] NSWSC 1302 – application for preliminary discovery – alleged disclosure of private equity firm’s confidential “track record” – instructed by King & Wood Mallesons – led by J K Kirk SC

*Bengalla Mining Company Pty Ltd v MACH Energy Australia Pty Ltd* [2017] NSWLEC 121 – motion to set aside subpoenas and notice to produce – instructed by Sparke Helmore

*Norris v Routley* [2016] NSWSC 147 – costs – validity of offer of compromise (UCPR 42.15) – whether commencement/continuation of proceedings in Supreme Court rather than District Court warranted (UCPR 42.34) – instructed by Avant Law

## **Privacy and freedom of information**

*AIN v Medical Council of New South Wales* [2017] NSWCATAP 21, 22, 23, 36 – various alleged breaches of the *Privacy and Personal Information Protection Act 1998* (NSW) – instructed by NSW CSO

*Eyes v Wyong Shire Council* [2015] NSWCATAD 214 – application under *Government Information (Public Access) Act 2009* re Warnervale Education and Business Precinct – instructed by Wyong Shire Council

*Office of Finance and Services v APV and APW* [2014] NSWCATAP 88 – whether information “personal information” – *Privacy and Personal Information Protection Act 1998* (NSW) – instructed by NSW CSO

## **Sports law**

*Complaint by Fiona de Jong under AOC Ethical Behaviour By-Laws* (2017) – appeared for Ms de Jong, former CEO of the AOC, before an independent committee constituted to determine her complaint under the AOC Ethical Behaviour By-Law – instructed by Addisons – led by Sandy Dawson SC

*Spratt v Greyhound Racing NSW*, 15 January 2016 – appeal against Stewards’ finding that greyhound presented with prohibited substance – appeared for and instructed by Greyhound Racing NSW

*Hallinan & Ors v Greyhound Racing NSW*, 19 March 2015 – appeal by greyhound owners against suspension of greyhounds suspected of being trained with live bait – appeared for Greyhound Racing NSW, instructed by Gadens